

Fiscal Discretion in the Czech Republic 2001–2011

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A short introduction of Czech fiscal policy



General government deficit (% GDP)

1997 1998 1999 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011

cyclical component structural component ----- total deficit

- Persistent deficits caused by structural factors
- A "boom-bust" policy, discretionary measures
- Pro-cyclicality, especially in good times (?)



• Central bank's point of view

- Fiscal outlook as a part of macroeconomic forecast:
 - fiscal measures \rightarrow GDP \rightarrow inflation \rightarrow MP interest rates
- What are the impacts of fiscal measures?
- Economic policy point of view
 - Does the fiscal policy play the stabilisation role?

\rightarrow Analysis of discretionary measures

Three methods to identify fiscal discretion in data



Revenue discretion > 0 : higher revenue compared to the situation without any discretionary action.

Expenditure discretion > 0: higher expenditure compared with the estimated trend (E1 = deviation from the trend of adjusted total expenditures, E2 = deviation from the trend of the share of adjusted total expenditure to GDP)

*top-down



*filtering



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The fiscal stance is the year-on-year change in the structural balance adjusted for one-off and extraordinary operations. Positive values indicate fiscal restriction, negative values indicate fiscal expansion.



Average of bottom-up and top-down methods compared with filtering (% real GDP)



Positive values = fiscal expansion, negative values = fiscal restriction.

R1 = revenue discretion using IMF multipliers;

R2 = revenue discretion using revenue multiplier of 0.6 for all revenue categories.

E1 = deviation from the trend of adjusted total expenditures

E2 = deviation from the trend of the share of adjusted total expenditure to GDP.

TD = fiscal discretion identified by the topdown method.



- 2009 (anti-crisis package) impact +0.9–1.5 % of GDP
- 2010 (austerity package) impact between -0.8 and -1.1 % of GDP
- 2011 (further consolidation) impact between -0.5 and -0.7 % of HDP
- Exception: residual method in 2001 and 2009



Output gap and GDP impact of fiscal discretion (% GDP)



2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011

- Fiscal policy predominantly pro-cyclical (in 2002, 2004–2006, 2008, 2010–2011).
- Counter-cyclical discretion (2001, 2003, 2007 and 2009)
- Correlations between the impacts of fiscal discretion with the output gap in statistically insignificant range -0.1 to 0.2.



• <u>Situation:</u>

- Need to fulfil EDP commitments
- Positive surprise in notifications
- Policy choices:

Strong fiscal restriction continued

- + decrease in country risk-premium (?)
- + expected by the markets (?)

- restrains the economy
- not expected by the markets (?)

Allow for some counter-cyclicality of fiscal policy

+ more easy for the economy

- expansion of deficit and debt



- Fiscal discretion in the Czech Republic:
 - quite intensively used
 - had significant real impacts
- A "boom-bust" policy
- Without systematic link to the cycle:
 - periods of desired counter-cyclical effects have been short,
 - while periods of destabilizing pro-cyclical effects were in some cases prolonged.
- The Czech fiscal policy did not establish sufficient reserves in good years
 - $\rightarrow\,$ a room for effective use of fiscal discretion in a prolonged slowdown is missing
 - $\rightarrow\,$ currently this leads to a pro-cyclical fiscal consolidation



Thank you for your attention.

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